

Message Text

PAGE 01 NATO 05843 01 OF 02 271659Z

43

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

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CINCUSAREUR

GENERAL SERVICES AGENCY (GSA)

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5843/1

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: OCTOBER 23, 1975, MEETING OF AD HOC GROUP ON CIVIL-
MILITARY AVIATION PLANNING IN NATO

REFS: A. STATE 246059 DTG 161905Z OCT 75 (NOTAL)

B. USNATO 2384 DTG 292125Z APR 75 (NOTAL)

C. USNATO 3037 DTG 301540Z MAY 75 (NOTAL)

SUMMARY: PANSA AD HOC GROUP ON CIVIL-MILITARY AVIATION PLANNING
IN NATO MET ON OCTOBER 23 TO IDENTIFY BARRIERS TO PROGRESS
AND TO HARMONIZE THE SEVERAL ONGOING PLANNING EFFORTS. US
REP (LEGERE) PROPOSED THAT AD HOC GROUP PREPARE REPORT FOR
DECEMBER MINISTERIAL MEETING AND CARRY WORK RELATED TO CIVIL-
MILITARY AVIATION PLANNING TO ITS LOGICAL CNCLUSION BEFORE
ADDRESSING GROUND LINES OF COMMUNICATION. HE DEPLORED LACK
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PAGE 02 NATO 05843 01 OF 02 271659Z

OF FOLLOW-UP BY AD HOC GROUP ON IMPLEMENTATION OF OBJECTIVES
WHICH IT HAD ENDORSED DURING APRIL MEETING (REF B) AND PROPOSED
THAT A TRILATERAL WORKING GROUP (CIVIL AVIATION PLANNERS,
MAJOR NATO COMMANDER (MNC) REP, AND US REP) MEET IN ABOUT TWO

WEEKS TO RESOLVE "WHO SHOULD PROVIDE WHAT TO WHOM." NO OTHER REPS EXPRESSLY SUPPORTED US PROPOSAL THAT AD HOC GROUP DEVELOP REPORT FOR DECEMBER MINISTERIAL MEETING. ALTHOUGH CHANCES DO NOT LOOK BRIGHT, WE WILL CONTINUE TO PRESS FOR COMPLETION OF AD HOC REPORT BY DECEMBER. ACTION REQUESTED: WASHINGTON COMMET. END SUMMARY.

1. CIVIL-MILITARY AD HOC GROUP MEETING OCT 23, 1975, CHAIRMAN PANSA OFFERED NON-SUBSTANTIVE STATUS REPORT (SG/75/464) ON AVIATION PLANNING ACTIONS IN NATOSINCE LAST APRIL, WHICH REVEALED UNIMPRESSIVEPROGRESS EXCEPT FOR SHAPE ACTIONS TO IDENTIFY AIRLIFT REQUIREMENTS IN ITS TWO-PHASESTUDY. US EP (LEGERE) RESPONDED TO CHAIRMAN PANSA'S REQUEST FOR SUGGESTIONS ON FUTURE ACTIONS BY PROPOSING THAT AD HOC GROUP REPORT ITS PROGRESS, OR LACK OF PROGRESS, TO MINISTERS THROUGH THE COUNCIL. HE SAID THAT THE COUNCIL, HAVING IN JANUARY INITIATED ACTION WHICH RESULTED IN AD HOC GROUP, DESERVED A REPORT THIS DECEMBER ON ACTIONS TAKEN TO IMPROVE AIRLIFT CAPABILITY IN THE ALLIANCE. HE STRESSED THAT AIRLIFT PLANNING ACTIONS SHOULD BE CARRIED TO THEIR LOGICAL CONCLUSION BEFORE STUDYING MEASURES TO JOIN AIR LINES OF COMMUNICATION (LOCS) WITH GROUND LOCS.

2. US REP SAID HE SAW SCANT PROGRESS IN ANY OF THE FOLLOWING AD HOC GROUP OBJECTIVES AGREED LAST APRIL (REF B): (1) IMPROVE AIRLIFT RECEPTION FACILITIES; (2) IDENTIFY NATO INTRA-THEATER AIRLIFT REQUIREMENTS; (3) DETERMINE THE CONTRIBUTIONS THAT CIVIL AIRLIFT CAN MAKE TO NATO DURING CRISIS AND WAR; (4) TAKE INTO ACCOUNT AIRLIFT PLANNING DATA FROM NATIONS; AND (5) PREPARE A REEPORT TO MINISTERS IN DECEMBER. HE DEPLORED THE LACK OF NAY FOLLOW-UP MEETINGS OF AD HOC GROUP SINCE LAST APRIL AND SAID THAT, EXCEPT FOR SHAPE'S INITIAL EFFORT TO IDENTIFY AIRLIFT REQUIREMENTS IN THE ALLIANCE, LITTLE SIGNIFICANT MOVEMENT HAD OCCURRED. HE DREW ON SHAPE CHIEF OF STAFF GENERAL SEITH'S COVER LETTER TO SHAPE'S PHASE I AIRLIFT STUDY REPORT TO EMPHASIZE THAT SHAPE'S FURTHER WORK WAS HELD UP FOR LACK OF DATA FROM NATIONS. IN PARTICULAR, AS CITED BY GENERAL SEITH, SHAPE LACKED SPECIFIC INFORMATION
CONFIDENTIAL

PAGE 03 NATO 05843 01 OF 02 271659Z

ON NATIONAL PLANS FOR ALLOCATIONS TO PROCURE CIVIL AND MILITARY AIRLIFT, ON THE SIZE OF NATION MILITARY AND COMMERCIAL AIRLIFT FLEETS, AND ON THE FEASIBILITY OF MODIFICATIONS TO PRESENT COMMERCIAL AIRCRAFT TO ACCOMMODATE MILITARY LOAD CHARACTERISTICS. NEVERTHELESS, US REP SAID SHAPE'S PHASE I REPORT DOES GIVE SUBSTANTIAL SUPPORT TO A CONCLUSION THAT INCREASED USE OF CIVIL AIRLIFT AND RELATED CIVIL RESOURCES WOULD PROVIDE IMPORTANT IMPROVEMENTS IN REACTION TIME OF EXTERNAL REINFORCEMENT AND INCREDIBILITY OF NATO CONVENTIONAL FORCES AS A DETERRENT TO WARSAW PACT AGGRESSION. HE ALSO EMPHASIZED GENERAL SEITH'S STATEMENT THAT SHAPE'S PHASE I ESTIMATES SHOULD ENABLE CAPC TO SUPPORT THE REQUIREMENTS, PLANS, AND PROCEDURES FOR IDENTIFICATION AND COMMITMENT OF CIVIL AIR

RESOURCES, RECEPTION FIELD, AND TRANSPORTATION SERVICES FOR
ONWARD MOVEMENT OF SUPPLIES AND REINFORCING UNITS TO THEIR COMBAT
AREAS.

3. CHAIRMAN (GEN WALTER) OF CAPC AD HOC GROUP ON USE OF
CIVIL AIR TRANSPORT RESOURCES IN AN EMERGENCY EXPRESSED REGRET
AT LACK OF PROGRESS BY HIS GROUP, BUT NOTED THAT THE US
SHARED BLAME BECAUSE IT HAD FAILED TO PROVIDE DATA REQUESTED ON
AIRPORT CRITERIA FOR C-5A AND C-141 OPERATIONS AND TO IDENTIFY
PEACETIME AND WARTIME AIRPORTS NEEDED AS PRIMARY AND ALTERNATE
AERIAL PORTS OF DEBARKATION. HE EMPHASIZED THAT HIS GROUP'S
PROGRESS DEPENDED ON DATA PROVIDED BY NATIONS, PRIMARILY THE US.
COMMENT: CAPC AD HOC GROUP HAD ASKED FOR THE C-5 AND C-141
INFORMATION IN MAY 1975. THE US BEGAN PROVIDING THIS INFORMATION
AT CAPC AD HOC GROUP MEETING ON SEPTEMBER 25-25, AND EUCOM AND USAFE
REPS ARE PLANNING TO ELABORATE AT NEXT MEETING SCHEDULED FOR
NOVEMBER 25. END COMMENT. US REP THANKED CAPC REP AND SAID
HE DID NOT WISH TO EXCUSE ANY US SLUGGISHNESS IN PROVIDING PLANNING
DATA. CAPC CHAIRMAN (GREEN) ACKNOWLEDGED THE VAST AMOUNTS
OF AVAILABLE DATA ON AIRFIELDS AND SAID THAT, WHILE HE HAD
NOT STUDIED THE REPORT OF GEN WALTER, FURTHER PROGRESS AWAITED
INPUTS FROM THE MILITARY SIDE ON THE NATURE AND EXTENT OF
MILITARY AIRFIELD REQUIREMENTS.

CONFIDENTIAL

PAGE 01 NATO 05843 02 OF 02 271733Z

40

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 5843/2

4. IMS REP (GEN HENON) SUPPORTED US VIEWS AND STRESSED IMPORTANCE OF SHAPE'S PHASE II REPORT. FORECASTING THAT IT WOULD NOT BE AVAILABLE BY THE END OF THIS YEAR, HE SAID THAT SHAPE NEEDED DATA FROM NATIONS IN ORDER TO FINISH REPORT. HE COULD NOT UNDERSTAND WHY THE CAPC NEEDED TO WAIT FOR THE PHASE II REPORT BEFORE IT STARTED WORK. SHAPE REP (BELLIA) SUPPORTED IMS VIEWS. AFTER A "CHICKEN OR THE EGG" DEBATE ABOUT WHETHER DATA ON MILITARY REQUIREMENTS MUST PRECEDE PROGRESS ON THE CIVILIAN SIDE, REPS AGREED THAT CONCURRENTLY, REPEAT CONCURRENTLY, NATIONS MUST PROVIDE DATA ON REINFORCEMENTS, MILITARY AUTHORITIES MUST DECIDE WHERE REINFORCEMENTS SHOULD GO, AND CIVIL AUTHORITIES SHOULD DETERMINE WHAT AIR RESOURCES ARE AVAILABLE TO SUPPORT CIVIL-MILITARY NEEDS DURING TENSION AND WAR.

5. CAPC CHAIRMAN (GREEN) SAID THAT EUROPEAN CIVIL CARRIERS ARE NOT AVAILABLE TO TRANSPORT ARMS AND DIVISIONS TO EUROPE, AND CONFIDENTIAL

PAGE 02 NATO 05843 02 OF 02 271733Z

THAT THE US SHOULD REALIZE THIS. PANSA NOTED THAT THE US HAD TOLD HIS AD HOC GROUP LAST APRIL THAT IT DID NOT NEED AIRLIFT SUPPORT FROM EUROPEAN AIRCRAFT, AND ASKED IF THIS WAS STILL TRUE. US REP ADMITTED THAT US HAD MADE THAT STATEMENT IN APRIL. HOWEVER, HE POINTED OUT THAT IN VIEW OF CERTAIN DEVELOPMENTS SINCE APRIL, THE US NOW MIGHT NEED AIRLIFT HELP TO IMPROVE REINFORCEMENT CLOSURE TIMES TO EUROPE UNDER CERTAIN CIRCUMSTANCES. CHAIRMAN RESPONDED THAT WE SHOULD FOCUS ON THE INTENTIONS OF THE US SINCE THEY MAY NOW NEED SOME AIRLIFT HELP. CAPC CHAIRMAN SAID THIS WAS FIRST TIME US HAD ACKNOWLEDGED A NEED FOR EUROPEAN AIRLIFT SUPPORT. HE SAID THIS ACKNOWLEDGEMENT WOULD MAKE IT EASIER FOR NATIONAL REPS IN CAPC TO AGREE ON THE NEED FOR A EUROPEAN CIVIL RESERVE AIR FLEET, SOMETHING THEY HAVE RESISTED FOR MANY YEARS. UK REP (DOBLE), ON A PERSONAL BASIS, AGREED WITH IDEA THAT NATO MUST USE EUROPEAN AIRCRAFT TO THE BEST EFFECT; THAT US SHOULD STATE PRECISE REQUIREMENTS FOR FACILITIES, RECEPTION ARRANGEMENTS AND MODIFICATIONS TO EUROPEAN 747 AIRCRAFT; AND THAT THE UK, FOR ITS PART, WOULD BE RECEPTIVE TO SUCH REQUESTS. US REP WELCOMED THESE REMARKS AND SAID THAT AIRCRAFT WHICH WERE NOT MODIFIED MIGHT CONTRIBUTE TO PASSENGER MOVEMENTS.

6. WHEN US REP REPEATED REQUEST FOR REPORT OF SOME KIND TO MINISTERS IN DECEMBER, PANSA ASKED IF THE GROUP FAVORED THE US PROPOSAL. NO ONE RESPONDED. COMMENT: SINCE NO ONE SUPPORTED THE PROPOSAL, WE BELIEVE THE CHANCES FOR A REPORT IN DECEMBER ARE NOT BRIGHT, BUT WE WILL CONTINUE TO PRESS FOR ONE. END COMMENT.

7. AFTER OTHER REPS FAILED TO PROPOSE FURTHER PLANNING ACTIONS TO ASSIST THE CHAIRMAN IN HIS ATTEMPTS TO ARRIVE AT AN AGREED APPROACH TO THE NEXT STEP, US REP PROPOSED FORMATION OF A TRI-LATERAL WORKING GROUP COMPOSED OF CAPC, SHAPE AND US REPS TO RESOLVE THE DATA QUESTION AND TO RECOMMEND A FURTHER COURSE OF ACTION. NO REPS OBJECTED; PANSA ASKED THE WORKING GROUP TO MEET IN

TWO WEEKS' TIME. CAPC CHAIRMAN NOTED CAPC MEETING WHICH IS
PLANNED FOR NOV 13-14, AND SUGGESTED THAT THESE TWO GROUPS
MEET CONCURRENTLY. WE BELIEVE THAT AIRLIFT PLANNING DATA
WILL BE THE MAJOR ISSUE AT THESE MEETINGS. SINCE EUCOM POSSESSES
THE PERTINENT DATA, WE RECOMMEND THEY PLAN TO PROVIDE A
REPRESENTATIVE AT THE TRILATERAL WORKING GROUP MEETING.
ACTION REQUESTED: WASHINGTON COMMENT.
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PAGE 03 NATO 05843 02 OF 02 271733Z

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